



General Assembly

January Session, 2017

Raised Bill No. 7186

LCO No. 4501



Referred to Committee on GOVERNMENT ADMINISTRATION
AND ELECTIONS

Introduced by:
(GAE)

***AN ACT REVISING CERTAIN STATUTES CONCERNING THE STATE
COMPTROLLER.***

Be it enacted by the Senate and House of Representatives in General
Assembly convened:

1 Section 1. Section 5-262 of the general statutes is repealed and the
2 following is substituted in lieu thereof (*Effective from passage*):

3 (a) As used in this section:

4 (1) ["Federation" means a legally constituted grouping of not less
5 than five affiliated nonprofit charitable member organizations that are]
6 "Charitable organization" means (A) a nonprofit organization exempt
7 from taxation under Section 501(c)(3) of the Internal Revenue Code of
8 1986, or any subsequent corresponding internal revenue code of the
9 United States, as from time to time amended, [conducting a single,
10 annual, consolidated effort to secure funds for distribution to its
11 member agencies] that is engaged in charitable and public health,
12 welfare, environmental, conservation or service purposes, or (B) a
13 legally constituted grouping of such organizations.

14 (2) ["Principal combined fund-raising organization" means a
15 federation,] "Third-party administrator" means any charitable
16 organization or consultant [, as described in subdivision (2) of
17 subsection (c) of this section, that is] that may be selected by the State
18 Employee Campaign Committee to administer the State Employee
19 Campaign. [under the direction and control of said committee.]

20 (3) "State Employee Campaign" means an annual campaign to raise
21 funds from state employees for charitable and public health, welfare,
22 environmental, conservation or service purposes.

23 (b) (1) There is established a State Employee Campaign Committee
24 consisting of: The Comptroller, or the Comptroller's designee; the
25 Commissioner of Administrative Services, or the commissioner's
26 designee; the executive director of the Joint Committee on Legislative
27 Management, or the executive director's designee; ten state employees
28 appointed in accordance with subdivision (2) of this subsection; and
29 two retired state employees, one appointed by the Governor and one
30 appointed by the Comptroller. [; one nonvoting representative from
31 each participating federation; and one nonvoting representative from
32 the principal combined fund-raising organization selected pursuant to
33 subdivision (3) of subsection (c) of this section.] Not more than one
34 state employee from any state agency shall be appointed to the
35 committee. All [voting] members of the State Employee Campaign
36 Committee and their successors shall serve in accordance with the
37 provisions of section 4-1a. The committee shall select one of its [voting]
38 members to serve as chairperson.

39 (2) The ten state employee members of the State Employee
40 Campaign Committee shall be appointed as follows: Four by the
41 Governor, two of whom shall be representatives of organized labor;
42 one by the speaker of the House of Representatives; one by the
43 majority leader of the House of Representatives; one by the minority
44 leader of the House of Representatives; one by the president pro
45 tempore of the Senate; one by the majority leader of the Senate; and

46 one by the minority leader of the Senate.

47 (c) (1) The State Employee Campaign Committee shall be
48 responsible for (A) the overall coordination of the State Employee
49 Campaign, [selection of participating federations and] (B) approval of
50 campaign materials to be used for the State Employee Campaign, and
51 [(B) the selection and supervision of a principal combined fund-raising
52 organization to administer the State Employee Campaign] (C)
53 ensuring compliance by charitable organizations with the regulations
54 adopted by the office of the Comptroller in accordance with chapter
55 54, pursuant to subsection (f) of this section.

56 [(2) Each federation, charitable organization or consultant
57 submitting an application to become the principal combined fund-
58 raising organization for the State Employee Campaign shall
59 demonstrate that such federation, charitable organization or consultant
60 (A) has prior workplace campaign experience, including, but not
61 limited to, (i) the development of financial procedures for processing
62 and tracking contributions and expenditures, and (ii) conducting
63 campaign operations such as a kick-off and other events for the State
64 Employee Campaign, (B) has staff necessary to administer the State
65 Employee Campaign, and (C) will administer the State Employee
66 Campaign equitably and fairly.

67 (3) If two or more federations, charitable organizations or
68 consultants submit an application to become the principal combined
69 fund-raising organization for the State Employee Campaign, the State
70 Employee Campaign Committee shall, through a competitive process,
71 select the lowest responsible qualified bidder, as defined in subsection
72 (a) of section 4a-59. If only one federation, charitable organization or
73 consultant submits such an application and meets the qualifications
74 prescribed in subdivision (2) of this subsection, the State Employee
75 Campaign Committee shall select such federation, charitable
76 organization or consultant to become the principal combined fund-
77 raising organization.]

78 [(4)] (2) The Comptroller, on behalf of the State Employee Campaign
79 Committee, [shall] may contract with [the selected principal combined
80 fund-raising organization] a third-party administrator to administer
81 the State Employee Campaign.

82 [(d) (1) Any federation that did not participate in the most recently
83 completed State Employee Campaign and wishes to participate in the
84 next State Employee Campaign shall apply to the State Employee
85 Campaign Committee not later than January fifteenth after the most
86 recently completed State Employee Campaign for approval to
87 participate in the next State Employee Campaign. Such application
88 shall contain information required by regulations adopted by the office
89 of the Comptroller in accordance with chapter 54, pursuant to
90 subsection (h) of this section. The committee shall review such
91 application and notify the federation of the committee's decision not
92 later than May fifteenth. If a federation's application is denied, such
93 federation may appeal the decision of the committee in accordance
94 with the procedures set forth in such regulations adopted by the office
95 of the Comptroller.

96 (2) On or before January fifteenth, each federation which
97 participated in the most recently completed State Employee Campaign
98 and wishes to participate in the next State Employee Campaign shall
99 submit to the State Employee Campaign Committee a letter of intent to
100 participate in the next State Employee Campaign. On or before April
101 fifteenth, each such federation shall apply to the State Employee
102 Campaign Committee for approval to participate in the next State
103 Employee Campaign. Such application shall contain information
104 required by regulations adopted by the office of the Comptroller in
105 accordance with chapter 54, pursuant to subsection (h) of this section.
106 The committee shall review such application and notify the federation
107 of the committee's decision not later than May fifteenth. If a
108 federation's application is denied, such federation may appeal the
109 decision of the committee in accordance with the procedures set forth
110 in such regulations adopted by the office of the Comptroller.]

111 (e) The Comptroller, upon written request of any state officer or
112 employee, shall deduct, each pay period, from the salary or wages of
113 such officer or employee the amount of money designated by such
114 officer or employee for payment to the [participating federation or
115 federations] charitable organization indicated by the officer or
116 employee. Upon collecting such deductions, the Comptroller shall
117 transmit them to [the principal combined fund-raising organization]
118 such charitable organization, or the third-party administrator selected
119 pursuant to subdivision [(3)] (2) of subsection (c) of this section, if
120 applicable, together with a list of officers and employees contributing
121 to each [federation or such federation's member agencies] charitable
122 organization, provided the identity of any officer or employee who has
123 communicated in writing that such employee or officer desires to
124 remain anonymous shall not be so transmitted. Such [principal
125 combined fund-raising organization] third-party administrator shall,
126 each month after receiving funds from the Comptroller, distribute the
127 funds [among the other federations for further distribution to the
128 member agencies of the federations] to the charitable organizations.

129 [(f) Prior to the annual commencement of the State Employee
130 Campaign, the principal combined fund-raising organization shall
131 submit for the approval of the State Employee Campaign Committee
132 an itemized budget of anticipated administrative expenses, which
133 budget shall not include campaign expenses. Following the annual
134 conclusion of the State Employee Campaign, the principal combined
135 fund-raising organization shall recover an amount not to exceed one
136 hundred ten per cent of its preapproved actual administrative
137 expenses from the gross payroll deduction receipts of the campaign in
138 accordance with procedures set forth in regulations adopted by the
139 office of the Comptroller, pursuant to subsection (h) of this section.
140 Undesignated funds raised through the campaign shall be distributed
141 among the participating federations in proportion to the amount of
142 funds designated for each federation.]

143 (d) The State Employee Campaign Committee shall (1) adopt a

144 policy to withhold from its disbursements to participating charitable
145 organizations not more than fifteen per cent of gross receipts from all
146 payroll deductions for all administrative expenses of the committee,
147 the office of the State Comptroller or any third-party administrator
148 selected by the committee, and (2) justify amounts withheld from such
149 disbursements based on such policy.

150 [(g)] (e) Not later than March first annually, the [principal combined
151 fund-raising organization] State Employee Campaign Committee shall
152 submit to the Auditors of Public Accounts for audit a financial report
153 of [such principal combined fund-raising organization's activities
154 relating to] the State Employee Campaign payroll deductions made
155 during the previous calendar year. [The principal combined fund-
156 raising organization shall submit a copy of such financial report to the
157 office of the Comptroller.]

158 [(h)] (f) The Comptroller shall (1) adopt regulations in accordance
159 with the provisions of chapter 54 to establish the process for
160 participation in the State Employee Campaign by charitable
161 organizations and carry out the purposes of this section, (2) exercise
162 general supervision over all operations of the State Employee
163 Campaign and take any steps necessary to ensure achievement of
164 campaign objectives, and (3) have the authority, for purposes of
165 compliance with this section and any regulations adopted pursuant to
166 this section, to audit, investigate and report on the administration of
167 the State Employee Campaign [, the principal combined fund-raising
168 organization that administers the campaign and any federation or
169 federation member organization that participates in] and any third-
170 party administrator selected to administer the campaign.

171 [(i)] (g) Not later than July 1, 2016, and not later than April first
172 annually thereafter, the State Employee Campaign Committee shall
173 conduct a comprehensive review of the State Employee Campaign and
174 submit to the Governor, the Comptroller and the General Assembly, in
175 accordance with section 11-4a, a report on the results of the most

176 recently completed State Employee Campaign and recommendations
177 for improvements in the next State Employee Campaign.

This act shall take effect as follows and shall amend the following sections:		
---	--	--

Section 1	<i>from passage</i>	5-262
-----------	---------------------	-------

Statement of Purpose:

To enhance the State Employee Campaign for charitable giving by providing flexibility in its administration.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]